

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 27 21 21 44

1595 WYNKOOP STREET DENVER, CO 80202-1129 Phone 800-227-8917 http://www.epa.gov/region08

DOCKET NO.: CAA-08-2008-0014

IN THE MATTER OF:

DYNO NOBEL, INC.
Cheyenne, Wyoming

RESPONDENT

DOCKET NO.: CAA-08-2008-0014

FINAL ORDER

OR

Pursuant to 40 C.F.R. §22.18, of EPA's Consolidated Rules of Practice, the Consent Agreement resolving this matter is hereby approved and incorporated by reference into this Final Order. The Respondent is hereby **ORDERED** to comply with all of the terms of the Consent Agreement, effective immediately upon receipt by Respondent of this Consent Agreement and Final Order.

SO ORDERED THIS 27th DAY OF March, 2008.

Elyana R. Sutin

Regional Judicial Officer

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

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IN THE MATTER OF:)	
)	EXPEDITED SETTLEMENT AGREEMENT
Dyno Nobel, Inc.)	
Cheyenne, Wyoming)	(COMBINED COMPLAINT AND
)	CONSENT AGREEMENT)
Respondent)	
)	DOCKET NO.: CAA-08-2008-0014

This Expedited Settlement Agreement (also known as a "Combined Complaint and Consent Agreement," hereafter "ESA") is entered into by the parties for the purpose of simultaneously commencing and concluding this matter.

This ESA is being entered into by the United States Environmental Protection Agency ("EPA"), Region 8, by its duly delegated official, the Assistant Regional Administrator, Office of Enforcement, Compliance and Environmental Justice, and by Dyno Nobel, Inc. ("Respondent") pursuant to sections 113(a)(3) and (d) of the Clean Air Act (the "Act"), 42 U.S.C. §§ 7413(a)(3) and (d), and 40 C.F.R. § 22.13(b). EPA and the U.S. Department of Justice have determined, pursuant to section 113(d)(1) of the Act, 42 U.S.C. § 7413(d)(1), that EPA may pursue this type of case through administrative enforcement action.

ALLEGED VIOLATIONS

On October 18, 2007, authorized representatives of EPA conducted a compliance inspection of the Dyno Nobel, Inc. facility located at 8305 Otto Road, Cheyenne, Wyoming, to determine compliance with the Risk Management Plan ("RMP") regulations promulgated at 40 C.F.R. part 68 under section 112(r) of the Act. EPA found that the facility had violated regulations implementing section 112(r) of the Act by failing to comply with the specific requirements outlined in the attached RMP Program Level 3 Process Checklist-Alleged Violations & Penalty Assessment ("Checklist and Penalty Assessment").

SETTLEMENT

In consideration of Respondent's facility service size, its full compliance history, its good faith effort to comply, and other factors as justice may require, and upon consideration of the entire record, the parties enter into this ESA in order to settle the violations for the total penalty amount of \$2,250. An explanation for the penalty calculation is found in the attached Expedited Settlement Penalty Matrix.

This settlement is subject to the following terms and conditions:

- 1. The Respondent by signing below waives any objections that it may have regarding jurisdiction, neither admits nor denies the specific factual allegations contained in the Checklist and Penalty Assessment and consents to the assessment of the penalty as stated above.
- 2. Respondent waives its rights to a hearing afforded by section 113(d)(2)(A) of the Act, 42 U.S.C. § 7413(d)(2)(A), and to appeal this ESA, and consents to EPA's approval of the ESA without further notice.
- 3. Each party to this action shall bear its own costs and fees, if any.
- 4. Respondent also certifies, subject to civil and criminal penalties for making a false submission to the United States Government, that Respondent will correct the violations listed in the Checklist and Penalty Assessment no later than 60 days from the date the ESA is signed by the Respondent.

After the Regional Judicial Officer issues the Final Order, the Respondent will receive a fully executed copy of this ESA and the Final Order. Within twenty days (20) of receiving a signed Final Order, Respondent shall remit payment in the amount of \$2,250. The payment shall reference the name and docket number of this case and be made by remitting a cashier's or certified check, for this amount, payable to "Treasurer, United States of America," (or be paid by one of the other methods listed below) and sent as follows:

Regular Mail:

US Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979076 St. Louis, MO 63197-9000

Federal Express, Airborne, or other commercial carrier:

U.S. Bank Government Lockbox 979077 US EPA Fines & Penalties 1005 Convention Plaza SL-MO-C2-GL St. Louis, MO 63101 314-418-1028

Wire Transfers:

Federal Reserve Bank of New York ABA: 021030004

Account Number: 68010727

ACH Transactions:

PNC Bank/Remittance Express
ABA: 051036706
Account Number: 310006
CTX Format, Transaction Code 22, checking

There is now an On Line Payment Option, available through the US Department of Treasury. This payment option can be accessed from the information below:

www.PAY.GOV

A copy of the check, or notification that the payment has been made by one of the other methods listed above, shall be sent simultaneously to:

Tina Artemis, Regional Hearing Clerk U.S. Environmental Protection Agency, Region 8 1595 Wynkoop Street [8RC] Denver, Colorado 80202-1129

and

Cheryl Turcotte EPCRA/RMP Enforcement Coordinator US EPA, Region 8 1595 Wynkoop Street [8ENF-AT] Denver, Colorado 80202-1129

The penalty specified in this ESA shall not be deductible for purposes of State or Federal taxes.

Upon Respondent's receipt of the signed ESA and Final Order by the Regional Judicial Officer and payment of the penalty as set forth in this ESA, EPA will take no further civil action against Respondent for the alleged violations of the Act referenced in the Risk Management Plan Penalty Checklist. EPA does not waive its right to take enforcement action for other violations of the Clean Air Act or for violations of any other statute.

If the signed original ESA is not returned to the EPA Region 8 office at the above address in correct form by the Respondent in a timely manner, the proposed ESA is withdrawn, without prejudice to EPA's ability to file an enforcement action for the violations identified herein.

In addition, if Respondent fails to comply with the provisions of this ESA, by either 1) failing to timely submit the above-referenced payment or 2) by failing to correct the violations no later than 60 days from the date the ESA is signed by the Respondent, the Respondent agrees

that this agreement shall become null and void, and that EPA may file an administrative or civil enforcement action against Respondent for the violations addressed herein.

This ESA is binding on the parties signing below.

Dyno Nobel, Inc. Expedited Settlement Agreement

FOR RESPONDENT:		
102 Chandler	Date: _	3/10/08
Name (print): D. E. Chandler		,
Title (print): Plant Manager Dyno Nobel, Inc.		
FOR COMPLAINANT:		11
Assistant Regional Administrator	Date: _	3/24/08
Office of Enforcement, Compliance and Environmental Justice		

RMP PROGRAM LEVEL 3 PROCESS CHECKLIST ALLEGED VIOLATIONS & PENALTY ASSESSMENT

Facility Name: Dyno Nobel, Inc. - Cheyenne, WY

INSPECTION DATE: 10/18/2007

Section A: Prevention Program	PENALTY
Prevention Program – Internal Compliance Audits [68.79]	
Has the owner or operator promptly determined and documented an appropriate response to each of the findings of the audit and documented that deficiencies have been corrected? [68.79(d)] No. Not all corrective actions identified during the internal audits were documented and/or completed. Some audit findings had no action items for resolution. Specifically, several items in the following process areas were not completed and, in one case, was completed but not documented: Ammonia plant (2006) and ammonia refrigeration and storage (2005)	\$150
Prevention Program – Operating Procedures [68.69]	
Has the owner or operator certified annually that the operating procedures are current and accurate and that procedures have been reviewed as often as necessary? [68.69(c)] No. There was not a procedure in place to certify that operating procedures are reviewed, current, and accurate.	\$600
Prevention Program – Management of Change [68.75]	
Has the owner or operator established and implemented written operating procedures to manage changes to process chemicals, technology, equipment, and procedures, and changes to stationary sources that affect a covered process? [68.75(a)] No. There was no written SOP for management of change available during the inspection.	
Prevention Program – Mechanical Integrity Change [68.73]	
Has the owner or operator followed recognized and generally accepted good engineering practices for inspections and testing procedures? [68.73(d)(2)] No. The SOP's for leak detection equipment (ammonia and hydrogen detectors) did not reflect the manufacturer's recommendation for the lifespan of that equipment.	\$450

tion of employee participation as required? [68.83(a)] No. A written plan for employee participation was not available during the inspection.	tten plan of action regarding the implementa-

RECOMMENDATIONS

When selecting any contractor, ensure that all necessary information is obtained and evaluated regarding the contract owner or operator's safety performance and programs. This requirement is found at §68.87(b)(1).

Ensure that all corrective actions resulting from the internal audit are documented and completed, including the non-covered processes such as the formaldehyde solution storage. Non-covered processes must be addressed under the General Duty Clause, CAA(r)(1).



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY WASHINGTON, D.C. 20460

OFFICE OF ENFORCEMENT AND COMPLIANCE ASSURANCE

EXPEDITED SETTLEMENT PENALTY MATRIX DYNO NOBEL, INC. – CHEYENNE, WY

MULTIPLIER FACTORS FOR CALCULATING PROPOSED PENALTIES FOR VIOLATIONS FOUND DURING RMP INSPECTIONS

	nemical in process) shold Quantity)	1-5*	5-10*	>10*
# of Employees	1-5	.1	.15	.3
	6-20	.15	.3	.4
	21-50	.3	.4	.6
	51-100	.4	.6	.7
	>100	.6	.7	1

^{*}times the threshold quantity listed in CFR 68.130 for the particular chemical use in a process

PROPOSED PENALTY WORKSHEET

Adjusted Penalty = Unadjusted Penalty X Size-Threshold Quantity Multiplier

The Unadjusted Penalty is calculated by adding up all the penalties listed on the Risk Management Program Inspections Findings, Alleged Violations and Proposed Penalty Sheet.

The Size-Threshold Quantity multiplier is a factor that considers the size of the facility and the amount of regulated chemicals at the facility.

The Proposed Penalty is the amount of the non-negotiable penalty that is calculated by multiplying the Total Penalty and the Size/Threshold Quantity multiplier.

Example:

XYZ Facility has 24 employees and 7 times the threshold amount for the particular chemical in question. After adding the penalty numbers in the Risk Management Program Inspection Findings, Alleged Violations and Proposed Penalty Sheet an unadjusted penalty of \$4700 is derived.

Calculation of Adjusted Penalty

- 1st Reference the Multipliers for calculating proposed penalties for violations found during RMP inspection matrix. Finding the column for 21-50 employees and the row for 5-10 times the threshold quantity amount gives a multiplier factor of 0.4. Therefore, the multiplier for XYZ Facility = 0.4.
- 2nd Use the Adjusted Penalty formula
 - Adjusted Penalty = \$4700 (Unadjusted Penalty) X 0.4 (Size-Threshold Multiplier) Adjusted Penalty = \$1880
- 3rd An Adjusted Penalty of \$1880 would be assessed to XYZ Facility for Violations found during the RMP Compliance Inspection. This amount will be found in the Expedited Settlement Agreement (ESA).

Calculation for Adjusted Penalty - Dyno Nobel, Inc.

Adjusted Penalty = Unadjusted Penalty X Size-Threshold Quantity Multiplier

* # of employees is 127. At least one covered chemical exceeds the listed threshold value by ten times.

CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached EXPEDITED SETTLEMENT AGREEMENT/FINAL ORDER in the matter DYNO NOBEL, INC.; DOCKET NO.: CAA-08-2008-0014 was filed with the Regional Hearing Clerk on March 27, 2008.

Further, the undersigned certifies that a true and correct copies of the documents were delivered to David J. Janik, Senior Enforcement Attorney, U. S. EPA – Region 8, 1595 Wynkoop Street, Denver, CO 80202-1129. True and correct copies of the aforementioned document was placed in the United States mail certified/return receipt requested on March 27, 2008, to:

Doug Chandler, Plant Manager Dyno Nobel, Inc. 8305 Otto Road Cheyenne, WY 82009

E-mailed to:

Michelle Angel U. S. Environmental Protection Agency Cincinnati Finance Center 26 W. Martin Luther King Drive (MS-0002) Cincinnati, Ohio 45268

March 27, 2008

Tina Artemis

Paralegal/Regional Hearing Clerk